

## Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-10 EA-10 EUR-12 NEA-11  
OIC-02 CIAE-00 COME-00 EB-08 INR-10 LAB-04  
NSAE-00 SIL-01 SS-15 NSC-05 SP-02 L-03 H-01 PA-01  
ICA-11 /131 W

-----035491 011305Z /42

R 011117Z JUN 78  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 0290  
AMEMBASSY BERN  
AMEMBASSY BONN  
AMEMBASSY BRUSSELS  
AMEMBASSY CANBERRA  
AMEMBASSY COPENHAGEN  
AMEMBASSY DUBLIN  
AMEMBASSY THE HAGUE  
AMEMBASSY HELSINKI  
AMEMBASSY LONDON  
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AMEMBASSY VIENNA  
AMEMBASSY WELLINGTON

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E.O. 11652: N/A  
TAGS: ILO PLAB  
SUBJECT: ILO: TRIPARTITE WORKING PARTY ON STRUCTURE

REF: GENEVA 8045

1. SUMMARY: TRIPARTITE WORKING PARTY ON STRUCTURE (TWPS) CONCLUDED ITS WORK NEAR MIDNIGHT MAY 30. IMPORTANT SPEAKERS RAISED QUESTIONS TO REFERENCE IN DOCUMENT, "...SOCIALIST STATES OF EASTERN EUROPE..." WHILE SOME GOVERNMENT REPS TOOK SIMILAR VIEWS IN GOVERNMENT GROUP DISCUSSIONS. AFTER MANY EFFORTS AT VARIOUS LEVELS TO DECIDE ON THE TOTAL NUMBER OF SEATS IN G.B. (ART. 7), NO AGREEMENT WAS REACHED AND DOCUMENT WILL MOVE FORWARD TO CONFERENCE THE SAME AS REPORTED IN REFTTEL. A CANADIAN EFFORT TO AMEND PARA 5 CONCERNING REPRESENTATIVITY DID NOT SUCCEED. TWPS AGREED TO ACCEPT ARTICLE SEVENTEEN AS DRAFTED IN EARLY SESSIONS WITH THE EXCEPTION OF PARA 6 (DEALING WITH EXCEPTIONAL CASES) THE LANGUAGE OF WHICH WILL BE REFERRED TO THE CONFERENCE COMMITTEE ON STRUCTURE FOR FURTHER CONSIDERATION. ACTION ON THE "NON-GOVERNMENT GROUP" ISSUE CONSIDERED REMOTE BY EMPLOYERS AND WORKERS OVER SOVIET OBJECTIONS. END SUMMARY.

2. ATTENTION IS DRAWN TO FACT THAT LANGUAGE DEVELOPED FOR ARTICLE SEVEN RE COMPOSITION OF GOVERNING BODY REPRESENTS, "AREAS OF AGREEMENT" AND IS NOT INTENDED AS PROPOSED TEXT FOR AMENDING CONSTITUTION. AFTER AMBASSADOR VANDEN HEUVEL CONVEYED U.S. VIEWS TO IMEC REGARDING REFERENCE TO, "...SOCIALIST STATES OF EASTERN LIMITED OFFICIAL USE

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EUROPE..." AND OTHER POINTS SEVERAL IMEC REPRESENTATIVES INSIST THEY REGARD LANGUAGE AS "UNDERSTANDINGS" AND WILL OPPOSE SUCH REFERENCE WHEN LEGAL DRAFTING UNDERTAKEN AT FUTURE DATE. WHEN TWPS DISCUSSED ARTICLE 7 SIMILAR VIEWS WERE EXPRESSED NOTABLY BY AZIMI, CHAIRMAN OF GOVERNMENT GROUP AND BERGENSTROM, EMPLOYER SPOKESMAN. THE LATTER SUGGESTED THAT, "...SOME OF THIS LANGUAGE NEED NOT APPEAR IN ANY OFFICIAL TEXT BUT REPRESENTS AGREEMENTS WITHIN THE GOVERNMENT GROUP." OECHSLIN (FRENCH) REPORTED IN THE FOLLOWING TWPS SESSION THAT THE EMPLOYERS WANTED TO RECORD FORMALLY THAT THEY COULD NOT ACCEPT THE CONCEPT. MUHR (WORKER SPOKESMAN) ECHOED SIMILAR OBJECTIONS AND ENDED BY SAYING ANY SUCH REFERENCES CANNOT BE LAID DOWN IN THE CONSTITUTION OR STANDING ORDERS.

3. NEITHER IMEC NOR G-77 WERE ABLE TO DEVELOP AND MAINTAIN UNIFIED POSITION IN RESPECTIVE GROUPS WHEN DISCUSSING NUMBER OF SEATS IN REGION AND OVERALL TOTAL. IMEC FREQUENTLY BADLY SPLIT ALTHOUGH AT LATE MOMENT WOULD HAVE PROBABLY ACCEPTED 52 SEATS WITH 12-14 COMBINATION (I.E. AMERICAS AND AFRICA, 12 EACH; EUROPE AND

ASIA 14 EACH). G-77 ON OTHER HAND IN CLOSED SESSION  
SUGGESTED 50 SEATS WITH: AMERICAS 11, AFRICA 12, EUROPE  
OR ASIA WITH 13 AND THE OTHER WITH 14. IMEC REFUSED  
PROPOSAL ON BASIS THAT SUCH ARRANGEMENT DESTROYED  
APPLICATION OF THEIR CAREFULLY WORKED OUT CRITERIA. AS A  
CONSEQUENCE PAPER NOW MOVES TO CONFERENCE COMMITTEE ON  
STRUCTURE LEAVING PARA 1 WITHOUT REFERENCE TO TOTAL  
NUMBER AND PARA 4 WITH BOTTOM OF 11 TO 12 SEATS AND  
CEILING OF 14 TO 16 PER REGION.

4. ALTHOUGH CANADA HAD PROBLEMS WITH PARA 3 REFERENCE  
TO "...SOCIALIST STATES OF EASTERN EUROPE..." THEIR MAIN

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R 011117Z JUN 78  
FM USMISSION GENEVA  
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AMEMBASSY BERN  
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CONCERN WAS WITH PARA 5. THEY INSISTED ON SUBSTITUTE LANGUAGE IN PLACE OF LAST SENTENCE READING, "FOR THAT PURPOSE..." THEIR PROPOSAL WOULD HAVE ACCOUNT TAKEN OF OTHER FACTORS SUCH AS ECONOMIC FACTORS (E.G. GNP) ETC., AND ENSURE THAT THERE WOULD BE EQUITABLE GEOGRAPHICAL DISTRIBUTION. THE AMENDMENT WAS NOT WELL RECEIVED IN IMEC GROUP FOR OPENERS AS SOME FELT THAT TAMPERING WITH ANY WORDING AT A LATE DATE COULD COLLAPSE OTHER AGREED TO PARAGRAPHS. WHEN PROPOSED IN CLOSED GOVERNMENT GROUP SESSION CHAVEZ GODOY (PERU) EFFECTIVELY DERAILED THE CANADIAN EFFORT. COMMENT: UNLESS OTHER FACTORS THAN POPULATION AND EQUITABLE GEOGRAPHICAL REPRESENTATION ARE EVENTUALLY USED WITHIN REGIONS CANADA WILL FEEL THREATENED, ESPECIALLY IF U.S. RE-ENTERS, BECAUSE THEY ARE SIXTH IN POPULATION AND U.S. SEAT WOULD SATISFY "EQUITABLE GEOGRAPHICAL REPRESENTATION FACTOR."

5. WHEN DISCUSSING ART. 17 THE TWPS DID IN EFFECT ADOPT DRAFT LANGUAGE WHICH IS INTENDED FOR AMENDING THE STANDING ORDERS OF THE CONFERENCE. ALL ELEMENTS OF EARLY PROPOSAL WERE ADOPTED BUT PARA 1.(6) UPON WHICH THE TWPS WAS UNABLE TO TAKE A DECISION. THIS PARA WAS FURTHER AMENDED TO READ AS FOLLOWS:

BEGIN TEXT: "IN EXCEPTIONAL CASES (FOR INSTANCE WHERE NO ESTABLISHED ILO PROCEDURE WAS AVAILABLE, OR WHERE IT HAS NOT BEEN POSSIBLE TO ARRIVE AT CONCLUSIONS UNDER AN ESTABLISHED ILO PROCEDURE WITHIN A REASONABLE PERIOD OF TIME IN NO CASE EXCEEDING 24 MONTHS OWING TO UNDUE DELAY ON THE PART OF THE MEMBER STATE CONCERNED, OR WHERE THE RESOLUTION REFERS TO MATTERS OF ILO CONCERN RELATING

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TO A MAJOR EMERGENCY WHICH HAS ARISEN SINCE THE PRECED-  
ING SESSION OF THE CONFERENCE AND CALLS FOR URGENT  
ACTION), A RESOLUTION COVERED BY SUBPARAGRAPH (5) OF THIS

PARAGRAPH SHALL BE CIRCULATED, IF THE COMMITTEE OF SEVEN  
SO DECIDES BY A MAJORITY OF AT LEAST FIVE OF ITS  
MEMBERS." END TEXT.

IT AND THE BALANCE OF THE TEXT WILL BE REFERRED TO THE  
CONFERENCE COMMITTEE ON STRUCTURE.

6. THE QUESTION OF THE NON-GOVERNMENT GROUPS WAS RAISED  
IN ALL LEVELS OF DISCUSSION MOSTLY BY SOVIET REPRESENTA-  
TIVE BORCHTCHEVSKI WHO MADE NUMEROUS THREATS TO BALK  
ON DISCUSSING ARTICLES 7 OR 17 UNLESS WORKERS AND  
EMPLOYERS WERE READY TO COMPROMISE ON EXISTING ARRANGE-  
MENTS FOR DECIDING THEIR SEATS (ART. 7 PARA 4 OF  
CONSTITUTION). BOTH WORKERS AND EMPLOYERS IN EFFECT  
REPLIED THAT THEY WERE NOW WORKING WITH SATISFACTORY  
ARRANGEMENTS WITHIN EACH GROUP AND THAT NO CHANGE IS  
NECESSARY OR ANTICIPATED. COMMENT: IT IS CERTAIN THAT  
THE SOVIETS WILL MAKE STRONG OBJECTIONS AT THE CONFER-  
ENCE AND WILL TRY TO GENERATE G-77 AND OTHER SUPPORT.  
RECENT WORKING PARTIES ON STRUCTURE HAVE CLEARLY  
DEMONSTRATED THAT, WITH SOME ORCHESTRATION, THE IMEC  
AND G-77 COULD EFFECTIVELY ISOLATE SOVIET ATTEMPTS TO  
IMPOSE CHANGE IN NON-GOVERNMENT GROUP, AS WELL AS OTHER  
MOVES SUCH AS FORMAL USE OF PHRASE, "...SOCIALIST  
STATES OF EASTERN EUROPE..." SOME REGULAR PARTICIPANTS  
OBSERVED THAT THE MEETINGS WENT BETTER THAN EXPECTED AND  
EXPRESSED THE HOPE THAT THE CONFERENCE COMMITTEE WOULD  
KEEP THE COMPLETED WORK INTACT AND FINALIZE UNFINISHED  
POINTS IN ART. 7 AND 17. PARTICIPANTS CONSPICUOUSLY  
TRYING TO FACILITATE SUCCESSFUL CONCLUSIONS WERE  
MAINWARING (CANADA), KASTOFT (DENMARK), AZIMI (IRAN),  
WHILE BORCHTCHEVSKI (USSR), BRIKI (ALGERIA) AND CHEVAZ  
GODOY (PERU) WERE FREQUENT DETERRENTS.  
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7. TEXT OF TWPS REPORT WILL BE MAILED UPON RELEASE

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LATER THIS WEEK. VANDEL HEUVEL

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** STRUCTURE, INTERNATIONAL LABOR ORGANIZATIONS, COMMITTEE MEETINGS, MEETING REPORTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 01 jun 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978GENEVA08332  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780229-0418  
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**From:** GENEVA  
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**Litigation History:**  
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**Message ID:** 5aa5c97d-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION IO  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
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**Review Content Flags:**  
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**Review Exemptions:** n/a  
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**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2165928  
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**Status:** NATIVE  
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**TAGS:** ELAB, ILO  
**To:** STATE BERN  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/5aa5c97d-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
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20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014